

General Assembly

Raised Bill No. 5121

February Session, 2006

LCO No. 1091

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Referred to Committee on Public Safety and Security

Introduced by: (PS)

AN ACT CONCERNING THE LICENSING AND TRAINING OF PRIVATE DETECTIVES AND SECURITY PERSONNEL.

Be it enacted by the Senate and House of Representatives in General Assembly convened:

- 1 Section 1. Section 29-152u of the general statutes is repealed and the
- 2 following is substituted in lieu thereof (*Effective October 1, 2006*):
- 3 As used in this chapter:
- 4 (1) "Armed security officer" means a security officer who carries or
- 5 has immediate access to a firearm in the performance of such officer's
- 6 duties as a security officer;
- 7 (2) "Commissioner" means the Commissioner of Public Safety;
- 8 (3) "Licensee" means any person, firm, company, partnership or
- 9 corporation engaged in the business of providing investigative or
- 10 security services;
- 11 (4) "Private detective" means any person engaged in the business of,
- or advertising as engaged in the business of (A) investigating crimes or
- civil wrongs, (B) investigating the location, disposition or recovery of

- 14 property, (C) investigating the cause of accidents, fire damage or
- 15 injuries to persons or to property, except persons performing bona fide
- 16 engineering services, (D) providing the personal protection of
- 17 individuals, (E) conducting surveillance activity, (F) conducting
- 18 background investigations, or (G) securing evidence to be used before
- 19 a court, board, officer or investigation committee;
- 20 (5) "Private detective agency" means any person, firm, company,
- 21 partnership or corporation that, for consideration, advertises as
- 22 providing, or is engaged in the business of providing, private
- 23 detectives;
- 24 (6) "Private investigator" means an employee of a licensed private
- 25 detective or private detective agency who performs services necessary
- 26 for the conduct of such licensee's business;
- 27 [(6)] (7) "Security officer" means [the licensed] a certified and
- 28 registered person hired to safeguard and protect persons and property,
- 29 by (A) the detection or prevention of any unlawful intrusion or entry,
- 30 larceny, vandalism, abuse, arson or trespass on the property such
- 31 security officer is hired to protect, or (B) the prevention, observation, or
- 32 detection of any unauthorized activity on the property the security
- 33 officer was hired to protect. Such security officer may be (i) employed
- 34 by a security service, or (ii) employed by a [business and is a
- 35 uniformed employee who performs security work on the premises of
- 36 the employer's business when such premises are located in an area that
- 37 is accessible and unrestricted to the public, or has access only by paid
- 38 admission] nonsecurity employer;
- 39 [(7)] (8) "Security service" means any person, firm, association or
- 40 corporation that, for consideration, provides to another person, firm,
- 41 association or corporation one or more of the following: (A) The
- 42 prevention or detection of intrusion, entry, larceny, vandalism, abuse,
- 43 fire, or trespass on the property the security service was hired to
- 44 protect; (B) the prevention, observation or detection of any
- 45 unauthorized activity on the property the security service was hired to

- 46 protect; (C) the protection of patrons and persons authorized to be on
- 47 the premises of a person, firm, association or corporation that the
- 48 security service was hired to protect; (D) the secure transportation of
- 49 papers, money, negotiable instruments and other valuables; (E) the
- 50 provision of patrol and armored car services; or (F) the provision of
- 51 guard dogs;
- 52 (9) "Nonsecurity service employer" means a person, firm or
- 53 corporation employing uniformed employees who perform security
- 54 work on the premises of the employer's business when such premises
- are located in an area that is accessible and unrestricted to the public,
- or has access only by paid admission.
- 57 Sec. 2. Subsection (c) of section 29-154a of the general statutes is
- 58 repealed and the following is substituted in lieu thereof (Effective
- 59 *October* 1, 2006):
- 60 (c) No license shall be issued to any person who has been (1)
- 61 convicted of any felony, (2) convicted of any misdemeanor under
- 62 section 21a-279, 53a-58, 53a-61, 53a-61a, 53a-62, 53a-63, 53a-96, 53a-175,
- 63 53a-176, 53a-178 or 53a-181d, or equivalent conviction in another
- 64 jurisdiction, within the past seven years, (3) convicted of any offense
- 65 involving moral turpitude, or (4) discharged from military service
- 66 under <u>less than honorable</u> conditions. [that demonstrate questionable
- 67 moral character.]
- 68 Sec. 3. Section 29-156a of the general statutes is repealed and the
- 69 following is substituted in lieu thereof (*Effective October 1, 2006*):
- 70 (a) Any licensee may employ as many agents, [operators, assistants,
- 71 guards, watchmen or patrolmen] or private investigators as such
- 72 licensee deems necessary for the conduct of such licensee's business,
- 73 provided such employees shall be of good moral character and at least
- eighteen years of age.
- 75 (b) Immediately upon hiring an agent [, operator, assistant, guard,

76 watchman or patrolman] or private investigator, the licensee shall 77 [make application] apply to register such employee with the 78 Commissioner of Public Safety. Such application shall be made on forms furnished by the commissioner, and, under oath of the 79 80 employee, shall give the employee's name, address, date and place of 81 birth, employment for the past five years, experience in the position 82 applied for, any convictions for violations of the law and such other 83 information as the commissioner may require, by regulation, to 84 properly investigate the character, competency and integrity of the 85 employee.

- (c) The Commissioner of Public Safety shall require any applicant for registration under this section to submit to state and national criminal history records checks [. The criminal history records checks required pursuant to this section shall be conducted in accordance with section 29-17a, as amended. The application for registration shall be accompanied by two sets of fingerprints of the employee and two full-face photographs of the employee, two inches wide by two inches high, [full-face,] taken within six months prior thereto, and a twentydollar registration fee payable to the state. Subject to the provisions of section 46a-80, no person shall be [approved for employment] registered who has been convicted of a felony, any sexual offense or any crime [that would tend to question such person's honesty and integrity, involving moral turpitude or who has been refused a license under the provisions of this chapter for any reason except lack of minimum experience, or whose license, having been granted, has been revoked or is under suspension. [Upon being satisfied of the suitability of the applicant for employment the The commissioner shall register [the employee] all qualified employees and so notify the licensee and place the registration form and all related material on file with the Division of State Police within the Department of Public Safety.
- (d) The licensee shall notify the commissioner [within] <u>not later than</u> five days [of] <u>after</u> the termination of employment of any registered employees.

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- (e) Any person, firm or corporation that violates any provision of this section shall be fined seventy-five dollars for each offense. Each distinct violation of this section shall be a separate offense and, in the case of a continuing violation, each day thereof shall be deemed a separate offense.
- Sec. 4. Section 29-158 of the 2006 supplement to the general statutes is repealed and the following is substituted in lieu thereof (*Effective October 1*, 2006):

117 Any license or registration may be suspended or revoked by the 118 commissioner, [provided notice shall have been given to the licensee to 119 appear before the commissioner to show cause why the license should 120 not be suspended or revoked, upon a finding by the commissioner that: (1) The licensee has violated] after giving notice and an 121 122 opportunity to be heard to the licensee or registrant when the 123 commissioner finds that the licensee or registrant has: (1) Violated any of the terms or provisions of sections 29-153 to 29-161, inclusive, as 124 125 amended by this act, or any of the regulations adopted thereunder; (2) 126 [the licensee has] practiced fraud, deceit or misrepresentation [to] in 127 dealing with the clients of the licensee or registrant; (3) [the licensee 128 has made a material misstatement in the application for issuance of 129 such license or registration, or, in the case of a licensee, or renewal of 130 such [licensee's] license; (4) [the licensee has] demonstrated 131 incompetence or untrustworthiness in the conduct of [such licensee's] 132 the business; (5) [the licensee has] been convicted of a felony or other 133 crime [affecting such licensee's honesty, integrity or moral fitness] 134 involving moral turpitude. If the licensee or registrant has been 135 convicted under section 53a-61 or 53a-62, the commissioner shall 136 consider the facts and circumstances surrounding such convictions 137 prior to suspending or revoking the license or registration. Any party 138 aggrieved by an order of the commissioner [hereunder] under the 139 provisions of this section may appeal therefrom in accordance with the 140 provisions of section 4-183, except the venue for such appeal shall be 141 [in] the judicial district of New Britain.

- Sec. 5. Section 29-161 of the general statutes is repealed and the following is substituted in lieu thereof (*Effective October 1, 2006*):
- 144 (a) [Any] Except as provided in section 29-156a, as amended by this 145 act, any person who violates any provision of sections 29-153 to 29-161, 146 inclusive, as amended by this act, shall be fined not more than five 147 thousand dollars or imprisoned not more than one year or both. The 148 commissioner may establish, by regulation, civil penalties for 149 violations of sections 29-153 to 29-161, inclusive, as amended by this 150 act, but no such penalty shall be more than five thousand dollars. No 151 person who violates any provision of section 29-153 shall be eligible to 152 apply for a license for two years. Any experience accrued while 153 operating without being licensed will not be counted [to] toward the 154 requirements [as outlined] specified in section 29-154a, as amended by 155 this act.
- 156 (b) The commissioner shall adopt regulations in accordance with the 157 provisions of chapter 54 to implement the provisions of sections 29-153 158 to 29-161, inclusive, as amended by this act.
- Sec. 6. Section 29-161j of the general statutes is repealed and the following is substituted in lieu thereof (*Effective October 1, 2006*):
- No member of the state, or any town, city or borough, police force or any other person vested with police powers shall be eligible for a license or certificate under the provisions of sections 29-161g to 29-161x, inclusive, as amended by this act. If the applicant is a corporation, association or partnership, no person comprising the corporation, association or partnership may be such a member or person.
- Sec. 7. Section 29-161m of the general statutes is repealed and the following is substituted in lieu thereof (*Effective October 1, 2006*):
- Upon being satisfied, after investigation, of the good moral character, competency and integrity of an applicant, or, if the applicant

172 is an association or partnership, of the individual members thereof, or 173 if a corporation, of all officers and directors thereof, the Commissioner 174 of Public Safety may grant a license to conduct business as a security 175 service and to maintain a bureau, agency, subagency, office or branch 176 office for the conduct of such business on the premises stated in such 177 application. [The license for an individual, a corporation, association or 178 partnership conducting a security service shall be as a security service. 179 Such license shall be The commissioner shall grant a security service license to any qualified individual, corporation, association or 180 181 partnership for a term of two years and application for renewal shall 182 be on a form furnished by the commissioner. Each licensee shall permit 183 the department to inspect, review or copy those documents, business 184 records or training records in the licensee's possession that are 185 required by [sections 29-161g to 29-161x, inclusive,] regulation to be 186 maintained.

- Sec. 8. Section 29-161q of the general statutes is repealed and the following is substituted in lieu thereof (*Effective October 1, 2006*):
 - (a) Any security service <u>or nonsecurity service employer</u> may employ as many security officers as [the licensee] <u>such security service or nonsecurity service employer</u> deems necessary for the conduct of the business, provided [such employees shall be] <u>such security officers are</u> of good moral character and at least eighteen years of age.
 - (b) Any person hired to work as a security officer shall be [licensed] certified as a security officer prior to a security service [making application] or nonsecurity service employer applying to register the security officer with the Commissioner of Public Safety <u>pursuant to subsection</u> (d) of this section. The employee shall complete a minimum of eight hours training in the following areas: Basic first aid, search and seizure laws and regulations, use of force, basic criminal justice and public safety issues. The training, schools offering such training, and requirements for instructors shall be approved by the commissioner in accordance with regulations adopted pursuant to section 29-161x, as

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amended by this act.

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- (c) Upon successful completion of such training, an employee may submit an application for [a license] certification as a security officer on forms furnished by the commissioner and, under oath, shall give the employee's name, address, date and place of birth, employment for the [past] <u>previous</u> five years, experience in the position applied for, any convictions for violations of the law and such other information as the commissioner may require, by regulation, to properly investigate the character, competency and integrity of the employee. The initial application for a [license] certificate shall be accompanied by two sets of fingerprints of the employee and the Commissioner of Public Safety shall require any applicant for a license under this section to submit to state and national criminal history records checks [. The criminal history records checks required pursuant to this subsection shall be conducted in accordance with section 29-17a, as amended. [The application for a license shall be accompanied by Applicants shall submit with their application two sets of their fingerprints [of the employee] and two <u>full-face</u> photographs of [the employee] <u>them</u>, two inches wide by two inches high, [full-face,] taken within six months prior thereto, and a twenty-dollar [licensing] fee [to be renewed every two years, made payable to the state. Subject to the provisions of section 46a-80, no person shall be [approved for a license] certified who has been convicted of a felony, any sexual offense or any crime [that would tend to question such person's honesty and integrity] of moral turpitude, or who has been refused a license or certificate under the provisions of sections 29-161g to 29-161x, inclusive, as amended by this act, for any reason except lack of minimum experience, or whose license or certificate, having been granted, has been revoked or is under suspension. Upon being satisfied of the suitability of the applicant for [licensure] certification, the commissioner may [license] certify the employee as a security officer. Such certification shall be renewed every two years.
- 236 (d) Upon the security officer's successful completion of training and

- 237 [licensing] certification by the commissioner, or immediately upon 238 hiring a [licensed] certified security officer, the security service or 239 nonsecurity service employer shall [make application] apply to register 240 such security officer with the commissioner on forms provided by the 241 commissioner. Such application shall be accompanied by payment of a 242 twenty-dollar application fee payable to the state. [The completed 243 registration form and all related material shall be kept on file with the 244 The Division of State Police within the Department of Public Safety 245 shall keep on file the completed registration form and all related 246 material. An identification card with name, date of birth, address, full-247 face photograph, physical descriptors and signature of applicant shall 248 be issued to the security officer, and shall be carried by the security 249 officer at all times while performing the duties associated with his 250 employment.
- (e) The security service <u>or nonsecurity service employer</u> shall notify the commissioner [within] <u>not later than</u> five days [of] <u>after</u> the termination of employment of any registered employee.
- (f) Any person, firm or corporation that violates any provision of subsection (b) or (d) of this section shall be fined seventy-five dollars for each offense. Each distinct violation shall be a separate offense and, in the case of a continuing violation, each day's continuance thereof shall be deemed a separate offense.
- Sec. 9. Section 29-161v of the general statutes is repealed and the following is substituted in lieu thereof (*Effective October 1, 2006*):
- 261 [Any license for a security service or security officer may be 262 suspended or revoked by the Commissioner of Public Safety, provided 263 notice shall have been given] The Commissioner of Public Safety may 264 suspend or revoke any license for a security service or certification for 265 a security officer after giving notice to the licensee or certificate holder 266 to appear before the commissioner to show cause why the license or 267 certification should not be suspended or revoked, upon a finding by the commissioner that the licensee or certificate holder has: (1) [The 268

269 licensee has violated Violated any of the terms or provisions of 270 sections 29-161g to 29-161x, inclusive, as amended by this act, or any of 271 the regulations adopted pursuant to section 29-161x, as amended by 272 this act; (2) [the licensee has] practiced fraud, deceit 273 misrepresentation; (3) [the licensee has] made a material misstatement 274 in the application for issuance or renewal of the license or certificate; 275 (4) [the licensee has] demonstrated incompetence or untrustworthiness 276 in the conduct of the business; or (5) [the licensee has] been convicted 277 of a felony or other crime [affecting the licensee's honesty, integrity or 278 moral fitness] involving moral turpitude. Any party aggrieved by an 279 order of the commissioner under this section may appeal therefrom in 280 accordance with the provisions of section 4-183, except the venue for 281 such appeal shall be [in] the judicial district of New Britain.

- Sec. 10. Section 29-161x of the general statutes is repealed and the following is substituted in lieu thereof (*Effective October 1, 2006*):
- 284 (a) [Any] Except as provided in section 29-161q, as amended by this 285 act, any person who violates any provision of sections 29-161g to 29-286 161x, inclusive, as amended by this act, shall be fined not more than 287 five thousand dollars or imprisoned not more than one year, or both. 288 The Commissioner of Public Safety may establish, by regulation, civil 289 penalties for violations of sections 29-161g to 29-161x, inclusive, as amended by this act, but no such penalty shall be more than five 290 291 thousand dollars. Any person who violates any provision of section 29-292 161g, as amended, shall not be eligible to apply for a license for two 293 years after the date the penalty was imposed. Any experience accrued 294 while operating without being licensed as a security service will not be 295 counted toward the requirements specified in section 29-161h.
- 296 (b) The Commissioner of Public Safety shall adopt regulations, in 297 accordance with the provisions of chapter 54, to implement the 298 provisions of sections 29-161g to 29-161x, inclusive, as amended by this 299 act.
- Sec. 11. Section 29-161y of the general statutes is repealed and the

following is substituted in lieu thereof (*Effective October 1, 2006*):

- (a) Any person, firm or corporation may employ as many security officers or security personnel carrying firearms as it deems necessary for the conduct of its business, provided such employees shall be of good moral character and at least twenty-one years of age. Each person, firm or corporation shall [make application] apply to register such personnel with the Commissioner of Public Safety [immediately upon their hiring. Application for registration shall be made] in the same manner as is provided in section [29-156a] 29-161q, as amended by this act, and applicants shall meet the requirements specified in said section.
- [(b) Each person, firm or corporation employing nonarmed proprietary security personnel may register such employees with the Commissioner of Public Safety in accordance with the provisions of this section.]
- [(c)] (b) Any person, firm or corporation [which] that violates any provision of this section shall be fined seventy-five dollars for each offense. Each distinct violation of this section shall be a separate [and distinct offense,] and, in the case of a continuing violation, each day's continuance thereof shall be deemed [to be] a separate [and distinct] offense.

This act shall take effect as follows and shall amend the following sections:		
Section 1	October 1, 2006	29-152u
Sec. 2	October 1, 2006	29-154a(c)
Sec. 3	October 1, 2006	29-156a
Sec. 4	October 1, 2006	29-158
Sec. 5	October 1, 2006	29-161
Sec. 6	October 1, 2006	29-161j
Sec. 7	October 1, 2006	29-161m
Sec. 8	October 1, 2006	29-161q
Sec. 9	October 1, 2006	29-161v

Sec. 10	October 1, 2006	29-161x
Sec. 11	October 1, 2006	29-161y

Statement of Purpose:

To make technical changes to provisions concerning security personnel, to make private investigators and nonsecurity service employers subject to these sections and to add penalties for violations of these sections.

[Proposed deletions are enclosed in brackets. Proposed additions are indicated by underline, except that when the entire text of a bill or resolution or a section of a bill or resolution is new, it is not underlined.]